



Risk Management in Infrastructure Projects in India

Dr. Jamadar Shahida Abdulrahim

HOD, Assistant Professor, Dept. of Commerce

Shikshanmaharshi D. Bapuji Salunkhe College, Miraj

Corresponding Author – Dr. Jamadar Shahida Abdulrahim

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Abstract:

Effectively managing risks in infrastructure construction projects is acknowledged as a crucial management process necessary for achieving project objectives related to time, cost, quality, and scope. This paper seeks to identify and analyze the risks associated with infrastructure projects. Through a thorough evaluation of contract conditions, this paper categorizes risks into eight distinct types. Qualitative risk analysis reveals that opposition from social entities, design modification, and work suspension significantly impact project objectives. The study has identified several recommendations for mitigating risks in construction projects. Contract documents survey has essential tools of work risk management, and it is imperative for clients, contractors and investors to implement a risk management policy throughout the project's duration. In conclusion it is essential for clients, a designer, contractors and government agency to collaborate from the feasibility's stage onward to effectively address potential risk in a timely manner.

Keywords: *Contraction projects, Contract, Qualitative Risk analysis, Risk Management.*

Introduction:

Infrastructure Construction project presses a distinct and character and are not amenable to standardization. These projects are inherently dynamic, characterized by numerous sectional and cyclical inflation. Consequently, each construction endeavor necessitates meticulous attention in its management. Furthermore, a construction activity involves multiple stakeholders, including the client, consultant, and contractor. To delineate the duties, obligations, rights, and responsibilities among these parties, a contract must be established, thereby creating a mutual relationship for the execution of work. Most civil engineering tasks are conducted under contractual agreements. A contract serves as a "self-contained statement of obligations between its parties." In any successful construction initiative

, contracts are crucial due to their importance, complexity, cost, and the lengthy processes involved. The contract documents can function as a risk management tool by distributing risks among the various parties through the respective contracts. It is essential for all parties to remain continuously aware of their risk exposure and the risks they must manage; otherwise, this may result in numerous disputes, disagreements, and distributions. A significant cause of conflict and disagreement stems from inadequate and flawed contract documentation, as well as unsuitable contract agreements.

This paper addresses the examination of risk management within construction contracts and seeks to pinpoint the primary issues in crucial sectors of construction projects that could potentially hinder project advancement. The current work references a case study involving a

flyover in pune city, located in the state of Maharashtra, India. The study identifies and classifies various risks present in a specific set of construction project contract documents and based on qualitative risk analysis, it proposes strategies to mitigate these risks in construction projects.

Methodology:

The objectives of this study are to outline the research methodologies employed to gather data, analyze it, and present the findings and results. The research methodology chosen for this risk management project included an extensive literature review, followed by conducting open interviews and distributing questionnaire surveys to various stakeholders, such as clients, contractors, and consultants involved in the projects. For the purpose of data analysis in this study, qualitative risk analysis methods were utilized. Figure 1 illustrates the flow chart of the research methodology applied in this study.

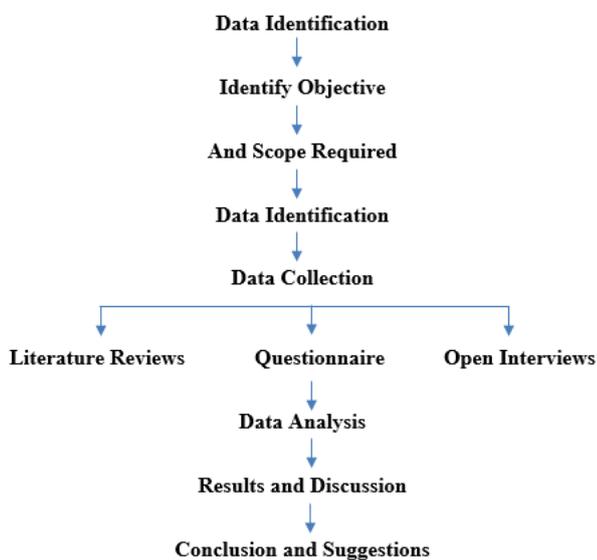


Fig.1 Research Methodology Flow Chart

Risk Management in Construction:

The concept of risk refers to the probability of variations in the occurrence of an event, which can result in either beneficial or detrimental outcomes. Additionally, risk can be

characterized as an event that may or may not take place, potentially leading to increased costs, project delays, non-compliance with quality standards, failure to meet information requirements and non-adherence to established organizational Risk Management protocols. The essence of risk is such that what constitutes a risk for one individual may represent an opportunity for another. This perspective is entirely contingent upon the viewpoint from which the project is evaluated, encompassing a spectrum of potential outcomes, individual repercussions, and associated probabilities.

D.W. Stam and L.Y. Shen defined risk management as “a system designed to identify and quantify all risks that a business or projects may face .enabling informed decisions on how to manage those risks”. Risk Management offers assistance in achieving improved control over various aspects of a projects, including time, cost, quality, scope and organization. It can facilitate the advancement of project activities, instill confidence in the project, enhance communication among team members, and support the decision –making process. However, companies often lack the time or resources to engage in risk management, primarily due to unfamiliarity with the process or concerns about associated costs, resulting in risk management not being implemented in every construction project.

Risk Management in infrastructure projects involves a structured approach to identifying, analyzing mitigating, and monitoring potential risks (financial, technical, political, environmental, etc.) to guarantee project success, avert delays and cost overruns, control expenses, uphold quality, and safeguard reputations by proactively managing uncertainties throughout the project lifecycle. Essential steps encompass risk identification, assessment (likelihood, and impact), planning responses (avoid, transfer, reduce, accept), implementation, and ongoing

monitoring, necessitating robust communication with stakeholders and integrated management. The steps in the risk management process are.

Key Stages of Risk Management:

- Risk Identification: Pinpointing potential issues like design flaws, funding shortfalls, regulatory hurdles, environmental impacts, or supply chain Management.
- Risk Assessment: Analyzing the probabilities of each risk occurring and its potential severity (cost, time, Quality impact) to prioritize them.
- Risk Mitigation (Response Planning): Developing Strategies:
 - a. Avoidance-Changing plans to eliminate the risk.
 - b. Transfer: - Shifting risk to another party (e.g.insurance,contracts)
 - c. Reduction:- Implementing measures to lower likelihood/impact (e.g. better safety protocols.
 - d. Acceptance:-Deciding to bear the risk if mitigation isn't cost-effective.
- Monitoring & Control:- Continuously tracking risks, reviewing mitigation effectiveness, and adapting plans as conditions change.

Common Risk Categories:

- Financial: Cost overcomes, funding issues, inflation
- Technical: Design errors, unforeseen site conditions, material shortages.
- Legal/Regulatory: Permitting delays, non-compliance, contract disputes.
- Environmental: Unexpected contamination, ecological impacts.
- Political /Social: Policy changes, public opposition, stakeholder issues.

- Operational:- Safety incidents, weather delays, contractor performance.

Contracting and Risk:

Construction projects are fraught with numerous risks that contractors must manage and owners ultimately bear the cost of. When formulating a contract strategy, it is crucial for the client to convey their objectives to the contractor to guarantee the selection of the most suitable risk-sharing approach. The responsibility for risk is ideally assigned to the party engaged in the project's management who possesses the greatest capability to handle the factors that lead to it.

Alongside the legislative and policy obligations, the subsequent common issues in contracting that are pertinent throughout the project's duration include managing risks, managing relationships, managing resources, specifying responsibilities, maintaining responsibilities, maintaining records, and adhering to ethical standards.

Financial Perspective on Risk Management:

- Cost Estimation and Contingency Planning:-Precise cost estimation is essential for any infrastructure project, particularly when evaluating potential risks. Sufficient contingency planning is required to accommodate unforeseen events that may elevate project expenses. Financial experts guarantee that cost estimates and contingencies are practical and consistent with the project's risk profile.
- Funding and Financing Risks:- Infrastructure initiatives frequently depend on external funding sources ,including government grants, private investors, non-banking financial companies (NBFC),or loans. Financial experts must evaluate the funding risks linked to each source, taking into account factors such as interest rates,

repayment conditions, and possible delays in obtaining funds.

- **Insurance Coverage:-** Insurance serves as an effective mechanism for reducing risk in infrastructure projects. Financial professionals can examine various insurance alternatives, including construction all-risk insurance ,or delay in start-up insurance, to safeguard the project against unexpected occurrences.
- **Financial Contingency Reserves:-** It is essential for infrastructure projects to maintain financial contingency reserves to manage unforeseen risks that may emerge throughout the Project's duration .These reserves function as a safety net and offer financial adaptability to address risks swiftly.

Benefits of Effective Risk Assessment and Mitigation:

- **Enhanced Decision Making:** Sound risk assessment and mitigation strategies allow stakeholders to make informed decisions about the projects. By understanding the potential risks and their financial implications, they can prioritize actions to minimize adverse effects.
- **Budget and Schedule Control:-** With effective risk management ,projects are better equipped to stay within budget and adhere to timelines. Unanticipated risks could lead to cost overruns and delays, but early identification and mitigation can prevent such issues.
- **Increased Project Feasibility:** Well-planned risk assessment improves the project's overall feasibility; attracting potential investors and financial institutions .Lenders are more likely to support projects that demonstrate a clear

understanding of risks and a robust mitigation plan.

- **Stakeholder Confidence;** Effective risk management instills confidence in stakeholders, as they can be assure that the project team is prepared to handle any challenges that may arise.

Advantages of Comprehensive Risk Evaluation and Management:

- **Improved Decision –Making:** Robust risk evaluation and management strategies empower stakeholders to make well-informed decision regarding the project .By comprehending the potential risks and their financial consequences ,they can prioritize measures to reduce negative impacts.
- **Financial and Timeline Oversight:** Through effective risk management ,projects are more capable of remaining within budget and meeting deadlines. Unexpected risks may result in budget overruns and delays; however, early detection and management can avert such complications.
- **Enhances Project Viability:** Thorough risk management enhances the overall viability of the project, making it more appealing to potential investors and financial institutions. Lenders are more inclined to back projects that exhibit a clear grasp of risk and a solid mitigation strategy.

Data Collection:

For the objectives of this study , a collection of contract documents pertaining to the infrastructure project in Pune, city ,India has been utilized. To reduce congestion at junctions, the government has proposed a project that encompasses three flyovers. Although the initial

cost was Rs.50 crore, it has now increased to Rs.68 crore. Table I presents the referenced contract documents between the client and the contractor.

Table I- Referred Contract Document

Sr. No.	Contain
1	Tenderer Notice
2	Detailed tender notice
3	Instructions of Tenderers
4	Declaration of the Contractor
5	General Conditions of Contract
6	Special Conditions of contract
7	Technical Specification
8	Tender of Works
9	Letter of Acceptance
10	Material Brought By Contractor
11	Schedule A, Schedule B
12	Suggestive:-Format for Cement ,Steel & Asphalt
13	Price Variation Clause
14	Bill of Quantity

Based on the questionnaire survey and open interviews conducted for the case study of the flyover project in pune, the project has been suspended, leading to both cost and time

overruns. There is an issue concerning the existing heritage structure related to one of the flyover projects. A portion of the heritage structure will encroach upon the roadway, resulting in the permanent closure of the main entrance to the heritage site. Traffic will be routed very close to these heritage buildings. The existing structure, along with social and non-governmental organizations, opposes the project. Consequently, the project work has been suspended. In order to protect the heritage structures, the client has modified the design.

Data Analysis:

The different risks associated with the project contract document are identified, examined, categorized, and analyzed. Upon reviewing the PMC contract document, it was discovered that several clauses are included, such as General Conditions, Technical Specifications, and special Conditions. Utilizing the checklist provided by L. Y. Shen, risks are identified and classified into eight distinct categories: physical risk, financial risks, legal risks, construction risk, political risk, design risk, environmental risk, and contractual risk. Table II presents the matrix of risks along with the types of risks pertaining to the contract conditions.

Table II- Risk Matrix Of Conditions/Type Of Risks Contract Documents

Conditions Of Contract	Risks Classification							
	Physical	Financial	Legal	Construction	Political	Design	Environmental	Contractual
General conditions								
Suspension of work		*			*			
Changes in design		*		*		*		
Extension of time		*						*
Penalty for delay		*						*
Insurance and Indemnity		*						*
Labour regulations	*				*		*	
Extra works		*		*				
Accidents	*							
Quality assurance plan		*		*		*	*	
Technical Specification								
General tech. spec.				*		*		
Supplementary tech. spec				*		*		
Prevention of property				*		*		
Tests List with frequency				*		*		
Special conditions								
Advance		*						
Dispute and Arbitration			*					*
Arrangement of traffic during construction	*			*				
Completion certificate				*				*
Environmental safeguard	*						*	
Price variation clause		*						*
Opposition from social Bodies					*	*		

Qualitative risk analysis (QRA): Qualitative risk analysis assesses the significance of addressing particular risks and directs risk management strategies. It aids in evaluating the likelihood and potential impact of these risks on project goals. This analysis offers a concise and comprehensible overview of risks, making it easily understandable .To conduct this analysis ,a

QRA Sheet was utilized, which includes identified risks categorized into different types that require a subjective evaluation of their likelihood of occurrence on a 5-point scale: very low, low, medium, high, and very high, as well as the impact of these risks ,also rated on a 5-point scale of very low, low, medium, high and very high.

Table III: illustrates the format of the QRA sheet ,which encompasses the probability and impact assessment responses from both contractors and owners.

Risks	Probability					Impact				
	Very low	Low	Medium	High	Very high	Very low	Low	Medium	High	Very high
A. Physical										
Risk 1										
Risk 2										
B. Financial										
Risk 1										
Risk 2										

The responses on QRA Sheet Were Analyzed using medium as a measurement of central tendency. Table IV shows sample

calculation of the probabilities and impact assessment responses of contractors and owners for each risk.

Table IV: QRA Sheet With Sample Calculation

Risks	Contractors										Owners													
	Probabilities					P	Impact					I	Probabilities					P	Impact					I
	P	P	P	P	P		I	I	I	I	I		P	P	P	P	P		I	I	I	I	I	
1	2	3	4	5		1	2	3	4	5		1	2	3	4	5		1	2	3	4	5		
Risk 1	2	1	0	0	0		1	1	1				2	2					1		2		1	
Cum. Freq.	2	3	3	3	3	P 1	1	2	3	3	3	I 2	2	4	4	4	4	P 1	1	1	3	3	4	I 3
Risk 2	1	1	1	0	0		1	1	1	1			2	1	1				1	2	2			
Cum. Freq.	1	2	3	3	3	P 2	0	1	2	3	3	I 3	2	3	4	4	4	P 1	0	2	4	4	4	I 2

To conduct qualitative analysis, the responses from both the owner and the contractor regarding their evaluations of the probabilities and impacts of risks were examined to determine

a unified rating for each risk. This Rating Is Illustrated In table which presents the perspectives on probability and impact from the viewpoints of both owners and contractors.

Table V-Rating For Risks Identified In Contract

Risks	PMC conditions		Owner		Contractor	
	Probability	Impact	Probability	Impact	Probability	Impact
Change In Design	High	High	High	High	High	High
Opposition From Social Bodies	Medium	High	High	High	High	Very High
Suspension Of Work	High	High	High	High	High	High
Extra Works	Medium	High	Medium	High	Medium	Medium
Accidents And Safety	Low	Low	Medium	High	Medium	High
Penalty For Delay	Medium	Medium	Medium	Medium	Medium	Medium
Disputes	Low	Low	Low	Low	Low	Medium
Extension Of Time	Medium	Medium	Medium	Medium	Medium	High
Insurance And Indemnity	Low	Low	Low	Low	Low	Medium
Prevention Of Property	Medium	Medium	Medium	Low	Low	Medium
Price Variation	Medium	High	Medium	High	Medium	High
Quality Assurance	Low	Medium	Medium	Medium	Medium	Medium
Labour Regulations	Low	Medium	Medium	Medium	Medium	Medium
Excessive Approval by Government	Medium	Medium	Medium	Medium	Medium	High
Material Management	Low	Medium	Medium	Medium	Medium	Medium
Traffic Diversion	Low	Medium	Medium	Medium	Medium	Medium
Dispute And Arbitration	Low	Medium	Medium	Medium	Medium	Medium

Results and Discussions:

During the formulation of the contract agreement, several clauses may lead to conflicts between the client and the contractor. Therefore, to prevent any disputes, a risk identification process was conducted regarding the terms of the contract and its specifications.

The infrastructure projects in Pune are analyzed. Through the examination of different contract clauses within the contract documents, it is understood that various risks may arise. The risks identified in the contract documents have been categorized into physical, financial, legal, construction, political, design, environmental, and contractual risks, based on the nature of their impact. The risks recognized in the contract documents are aligned with each condition of the contract.

The risk assessment matrix is established based on the effects of risks on both the client and the contractor. Each clause of the contract can potentially be transformed into a risk, influencing various aspects of the project, such as time, cost, scope, and quality. The combination of probability and impact is utilized to classify the risk level of each objective or clause as very high, high, medium, low, or very low. During the qualitative risk analysis, it is noted that the contract document indicates that the project client has structured the contract in a manner that significantly reduces the majority of risks that could impact them. However, some risks with low probability and low impact have been retained. These risks are then transferred to the contractor.

The primary risk factors identified include the contract agreement, design alterations, opposition from social organizations, project suspension, price increases, and renegotiations. Ultimately, several recommendations have been proposed to reduce or mitigate risks associated with construction projects. These include

ensuring a stable cash flow for project funding, obtaining more accurate geotechnical data, seeking constructability reviews from experts, establishing realistic timelines for contract performance, estimating work and rework costs, implementing phased pricing, pre-planning for permits and approvals, gathering information on utilities and zoning, defining rates, equations, and procedures in advance, employing experienced project personnel, managing materials effectively, minimizing communication gaps through regular meetings, inspections, and reviews, and utilizing the contracting process as a strategy for risk avoidance.

Conclusion:

Based on the survey, this research has thoroughly analyzed the significant risks impacting infrastructure projects. This paper employs a qualitative risk analysis technique that offers valuable insights and a clear understanding of the risks associated with infrastructure construction in Pune city. The contract documents serve as a mechanism for managing risk by distributing risks among different agencies through various contracts. To reduce the likelihood of failure or underperformance, it is essential to implement and regularly assess a risk management policy within the construction project. This study offers valuable references for any infrastructure construction projects in India.

It is concluded that clients, designers, contractors, and government entities must collaborate from the feasibility phase onward to timely address potential risks. The analysis and findings presented in this paper also provide valuable information for the Indian government and local construction agencies to gain a comprehensive understanding of risk landscape in construction within Pune city, India. This understanding is crucial for implementing

effective measures that will guide future development for construction professionals.

Infrastructure projects are intricate undertakings that require meticulous planning and diligent risk management to succeed. A comprehensive financial perspective on risk assessment and mitigation provides valuable insights into the potential financial impacts of various risks.

By following a systematic risk management process and implementing appropriate mitigation strategies, stakeholders can navigate uncertainties, protect investments, and ensure the successful completion of infrastructure projects. Remember, “hope for the best, but prepare for the worst”—an adage that perfectly encapsulates the importance of risk management in infrastructure development.

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